

# **Government of India**

# **Ministry of Labour & Employment**

# Request for Proposal (RFP) for Selection of Agency for Third Party Evaluation of Schemes Implemented by Ministry of Labour & Employment

23<sup>rd</sup> August, 2024

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# No. Y-14011/01/2024-M&E (E: 154177) भारत सरकार / Government of India

श्रम एवं रोजगार मंत्रालय / Ministry of Labour & Employment (निगरानी एवं मूल्यांकन एकक / Monitoring & Evaluation Unit)

> Shram Shakti Bhawan Rafi Marg, New Delhi-110001 Dated: 23<sup>rd</sup> August, 2024

# REQUEST FOR PROPOSAL

Subject: Request for Proposal (RFP) for Selection of Agency for Third Party Evaluation of Schemes Implemented by Ministry of Labour & Employment - regarding.

The Ministry of Labour & Employment (MoLE) invites proposals from qualified Organizations to conduct a comprehensive third party evaluation and impact assessment of key schemes of the Ministry. The primary objective of this evaluation is to assess the effectiveness, efficiency and impact of the schemes, identify gaps and challenges in implementation and provide recommendations for improvements.

- 2. The salient features of the study, eligibility criteria and instructions on how to bid and other details are available in the RFP document uploaded on Government e-Marketplace (https://gem.gov.in/) and MoLE's website (https://labour.gov.in/tenders). Important information and tentative dates are given at Sl. No. 15 of the RFP.
- 3. Interested organizations are requested to log into Government e-Marketplace (GeM) and submit their RFP response online, on or before 12.09.2024. Please note that manual / offline bids shall not be accepted.

K.M. Krishnan)

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### 1. **Introduction / Background**:

The Ministry of Labour & Employment (MoLE), one of the oldest and important Ministries of the Government of India, is functioning to ensure improving life and dignity of labour force of the country by protecting and safeguarding the interest of workers, promoting their welfare and providing social security to the labour force both in Organized and Unorganized Sector by enactment and implementation of various Labour Laws, which regulate the terms and conditions of service and employment of workers. The State Governments are also competent to enact legislation, as labour is a subject in the Concurrent List under the Constitution of India.

The MoLE is responsible to protect and safeguard the interests of workers, in general, and those who constitute the poor, deprived and disadvantage sections of the society, in particular, with due regard to creating a healthy work environment for higher production and productivity and to develop and coordinate vocational skill training and employment services. Government's attention is also focused on promotion of welfare and providing social security to the labour force both in organized and unorganized sectors, in tandem with the process of liberalization. The MoLE has taken several initiatives, legislative as well as administrative, to provide decent working conditions and improved quality of life for workers and simplification of Labour Laws for ease of doing business. The endeavour of the Ministry is to create a climate of trust that is essential for economic growth and development and for the dignity of the labour force of the country.

# 2. Genesis of the Study:

The schemes are approved by competent authority in consultation with Ministry of Finance (MoF) for a specific period, generally five years. For deciding on continuation of such schemes from one period to next, MoF insists on third party / independent evaluation of such schemes for the past period. The Department of Expenditure has issued detailed guidelines regarding appraisal and approval of public funded schemes and projects. The schemes need to be appraised by the Expenditure Finance Committee (EFC) or the Standing Finance Committee (SFC) depending on the level of delegation for their extension from one Finance Commission Cycle to another. The tenure of the current 15<sup>th</sup> Finance Commission is from the year 2021-22 to 2025-26. For continuing scheme, approval of competent authority is required, for which an independent / third party evaluation of implementation of such schemes is a pre-requisite. Hence, there is a need for such a study and strict time frame for completing the same. The Ministry has decided that third party evaluation may be conducted for 03 (Three) schemes mentioned at Para 7 of the RFP. The Terms of References (ToRs) for third party evaluation of these 03 (Three) schemes are given in Annexure-A.

#### 3. **Objectives of the Study**:

- (i) To study and evaluate / appraise the impact of these schemes on the targeted beneficiaries / sectors / areas.
- (ii) To undertake an output-outcome analysis of these schemes.
- (iii) To undertake process evaluation to (a) study the gaps in implementation; (b) alignment of implementation process with the scheme design; and (c) suggest measures for improvement in future.
- (iv) To give suitable recommendation for continuation of these schemes.
- (v) To give suitable recommendations for extension of scope in terms of sectoral coverage of the schemes.

### 4. Scope of the Study / Work:

- (i) To assess each of the schemes for its **R**elevance, **E**ffectiveness, **E**fficiency, **S**ustainability, **I**mpact, Coherence and **E**quity (REESI+C+E).
- (ii) Assess the socio-economic impact of projects funded under the schemes implemented by MoLE.
- (iii) Assess the qualitative and quantitative outputs and outcomes in respect of different schemes.
- (iv) To identify and analyse the Most Significant Change (MSC) that schemes have been able to achieve.
- (v) To assess whether scheme's structure, design, features, guidelines and targeted deliverables are appropriate to meet the developmental needs of the Country, aspirations of the people and present market demand.
- (vi) To make an assessment of the current implementation arrangement and the efficiency of the delivery of the schemes and to highlight the deficiencies of the schemes in terms of their design, delivery mechanism, bottlenecks etc. and to suggest schematic changes or procedural modifications.
- (vii) To determine the outreach and access of the schemes and suggest ways and means for improvement.
- (viii) Identify good practices in implementation of the schemes.
- (ix) Identify gaps in the on-going schemes and any other relevant issues and make recommendations accordingly.
- (x) To identify whether there is any overlap with other schemes of Government of India / State Government.
- (xi) To identify synergies with other schemes / programmes of Government of India / State Government.
- (xii) To analyze whether measurable output and outcome have been defined for the schemes and to suggest improvements in the same.
- (xiii) Any additional parameters to be covered which may emerge during discussion / interaction in the course of above work.

# 5. **Methodology**:

The interested organisations may devise and indicate the methodology they are going to adopt in conducting such study which would be subject to acceptance by MoLE. The assistance needed from MoLE and other Agencies / States may be clearly indicated.

#### 6. Eligibility for Participation in RFP:

Broadly, the following types of organization / institution can participate in the RFP:

- (i) Government Agencies / Institutions like IIPA, NIRD, NIPFP, IITs, IIMs, NCAER, IEG, ICRIER, ASCI, State / Central Training Institutes like LBSNAA etc.
- (ii) International agencies / institutions like UNDP, ADB, World Bank etc.
- (iii) Any other Research / Academic Institution / Organization / University (Private / Government / Semi-Government).
- (iv) Consulting Organizations of National / International repute like Deloitte / KPMG / PWC / E&Y etc.

# 7. Coverage of the Study:

Following 03 (Three) schemes implemented by MoLE have to be evaluated:

Sl. No.	Name of the Scheme	
	[All are Central Sector (CS) Scheme]	
(i)	Labour Welfare Scheme (LWS)	
(ii)	Employees' Pension Scheme (EPS), 1995	
(iii)	Social Security for Tea Plantation Workers in Assam	

Note: Selected bidder may also be considered for award of work related to evaluation of any other scheme of MoLE.

# 8. **Period for Coverage of the Study**:

Projects sanctioned under the aforesaid 03 (Three) schemes since inception till August, 2024, including the projects which have been completed or on-going or yet to start.

#### 9. Time Frame for Completion of the Study:

Three months from the date of Award of Work with following broad sub-timelines:

Sl. No.	Key Activities	Timelines
(i)	Working out a detailed methodology, study design,	10 days from the date
	analytical framework and activity-wise time frame of the	of award of work.
	study in consultation with MoLE.	
(ii)	Field work, interaction with stakeholders and other	1½ month from
	activities, as required.	award of work.
	(Note: Bidders should keep all the factors in mind while	
	submitting their proposals / bids. Field visits / physical	
	inspection of projects can be undertaken to the extent	
	possible interactions with stakeholders can be in person or	
	over VC or through written questionnaires or combination	
	of these)	
(iii)	Submission of Draft Report to MoLE with 3 hard copies	2 months from award
	(colour), along with soft copies and raw data / data files /	of work.
	other details collected in connection with study.	
(iv)	Presentation before MoLE / seeking comments of MoLE on	Within 15 days of
	the Draft Report.	submission of Draft
		Report to MoLE.
(v)	Submission of Final Report of 15 (fifteen) hard copies	15 days from receipt
	(colour) along with soft copies and all raw data / other	of comments from
	details / data files collected in connection with the study.	MoLE.

Note (i): Time is the 'essence' for completion of task, hence, only those organisations who have the requisite manpower and other facilities and are willing / confident of completing such study in a set time frame need to apply / submit the proposal.

Note (ii): The evaluation report should be prepared and finalized strictly as per the Terms of References (ToRs) prescribed by the Ministry of Finance and as decided by MoLE.

#### 10. Cost of the Study / Work (Financial Bid):

- (i) In the financial bid (**Annexure-IV**), the bidders should quote a lump-sum amount towards cost of the study along with **detailed bifurcations towards each scheme** (covering all the schemes as stated in previous paras, in particular paras 2, 7 and 8).
- (ii) Total cost of study quoted should be "all inclusive" lump sum cost for complete study of all the schemes covered under the scope of this study, as described in the RFP, including all expenses, by whatever name called, like Personnel Costs [Remuneration for Key Personnel and Other Professional Personnel (inclusive of all personal allowances)], Local Costs [Office Rent, Office Consumables like Stationery, Communication etc., Office Furniture and Equipment (Rental), Secretarial Expenses, Reports and Document Printing, Translation, Surveys and Investigations, Travelling Expenses, Out of Pocket Expenses, Miscellaneous Expenses etc.] and Overhead Expenses etc.
- (iii) The financial bid should be inclusive of all taxes, duties, levies except GST.
- (iv) The financial bid should, apart from the lump-sum figure, also have a schedule for the breakup of costs for each manpower and their proportional deployment proposed for each scheme. This will enable MoLE to award evaluation of any other comparable schemes that may need to be evaluated in future at the price discovered.

### 11. **Payment Schedule**:

- (i) 10% of total cost of study / work, as per work order, as interest free mobilisation advance.
- (ii) 30% of cost of study / work, as per work order, on submission of Draft Report (soft copy + hard copies) along with requisite data files.
- (iii) 40% of total cost of study / work, as per work order, less penalties / deductions, if any, on submission of Final Report (soft copy + hard copies) along with requite data files.
- (iv) Balance 20%, or amount calculated based on total amount payable as per work order and agreed terms and conditions minus amount already paid, on acceptance of final report / documents by MoLE in full compliance of obligations on the part of bidder under the work order / agreed terms and conditions. MoLE may also ask the selected bidder to make a presentation before MoLE before acceptance of final report. These steps would generally be completed within one month of submission of final report.

#### 12. **Pre-Bid Conference**:

If the prospective bidders have any doubts or suggestions about this RFP, they may send an email to Shri K.M. Krishnan, Under Secretary at (<a href="km.krishnan@nic.in">km.krishnan@nic.in</a>) and Shri Ajay Kumar Singh, Deputy Secretary at (<a href="akumar.singh14@nic.in">akumar.singh14@nic.in</a>) latest by **28.08.2024**. Wherever required, MoLE will suitably clarify the doubts. Further, a pre-bid conference (physically as well as virtually) will be held on **30.08.2024 at 11:00 AM at MoLE's Office**. Intending bidders, who wish to participate in this pre-bid conference, may send a request to MoLE over above emails. Requisite link for joining the said conference will be sent to these interested intending bidders to clarify various doubts of intending bidders. A maximum of two representatives of each Organization shall be allowed to participate on production of an authority letter.

#### 13. **Minimum Eligibility Criteria**:

- (i) Proposals received from well-established and recognized organizations having the requisite experience and manpower and ability to complete the work in the set time frame only will be eligible for participation in RFP. Proposals received from individuals will not be eligible.
- (ii) The organization should have conducted and completed:

- (a) At least 5 studies in the last 5 years [2019-20 to 2023-24 (1st April, 2019 to 31st March, 2024)] in the field of social sector, labour welfare and employment generation especially Social Security / Pension etc.;
- (b) Out of these, at least one should be for a Government Department / Agency (Central or State or PSU);
- (c) Out of these, at least one should be having awarded / completed cost of Rs. 10 Lakh and above; and
- (d) Out of these, at least one should pertaining to third party / external evaluation of schemes / programmes / projects implemented by Central Government Ministries / Departments / Organisations and / or State Governments / State Government Organisations.
- (iii) Proposals not fulfilling above stated conditions will not be taken up for detailed Technical Evaluation.
- (iv) Any entity which has been barred by the Central Government, any State Government, a Statutory Authority or a Public Sector Undertaking, as the case may be, from participating in any project, and the bar subsists as on the date of Proposal, would not be eligible to submit a Proposal either by itself or through its Associate.

#### 14. **Personnel**:

(i) The organization shall form a multi-disciplinary team (the "Consultancy Team") for undertaking this assignment. The Consultancy Team shall consist of the following minimum personnel ("Key Personnel" and "Other Professional Personnel") who shall discharge their respective responsibilities as specified below:

Sl.	Personnel	Responsibilities	
No.			
		Key Personnel	
(4)			
(i)	Team Leader	S/he will lead, co-ordinate and supervise the multidisciplinary team for preparation of the Evaluation Study and act as a focal point to the Authority throughout the duration of the Consultancy. S/He will be responsible for:	
		<ul> <li>Overall execution of the consultancy assignment.</li> <li>Accountable leadership providing guidance, problem solving support and leading discussions with senior stakeholders.</li> </ul>	
		<ul> <li>Ensure all deliverables and milestones are satisfactorily delivered.</li> <li>Ensure high quality of data, analysis and report writing.</li> </ul>	
		Drive discussions with Senior Officials in the Government a Centre and State levels.	
		Provide insights from experience in social sector schemes projects.	
		• Understand the implementation status of MoLE schemes across different Legislative Assemblies / Councils.	
		• Assess the extent of goal achievements as mentioned in the guidelines of MoLE schemes.	
(ii)	Evaluation Expert	S/he will be responsible for:	
		Providing research / economic perspectives on all aspects of the	

Sl. No.	Personnel	Responsibilities	
		<ul> <li>schemes / projects.</li> <li>Designing a meta-analysis plan based on the secondary data.</li> <li>Finalizing primary data collection tools like discussion guides for focus group discussions, agenda for in depth interviews and survey questionnaires and prepare a data analysis plan.</li> <li>Ensuring data quality of the primary data collected and the use of latest analytical tools for qualitative and quantitative data analysis.</li> <li>Conduct econometric / statistical analysis of data.</li> <li>Evaluate the process of implementation of schemes and assess the concerns / issues with States lagging in progress of schemes.</li> </ul>	
		Other Professional Personnel	
(iii)	Junior Researcher	S/he will be responsible for:	
		Conducting meta-analysis and secondary research from different sources for the study.	
		Assisting in data cleaning, storage, analysis and management.	
		Assisting other team members in research and analysis.	
(iv)	Content Editor	S/he will be responsible for ensuring:	
		Quality of content and presentation of the reports.	
		• Editing of reports to make them free from grammatical, language and spelling errors.	
		The content of the report should not be repetitive in nature.	
		• Proper referencing in the report in American Psychological Association (Please refer to https://apastyle.apa.org/style-grammar-guidelines/references/examples).	

Each of the Personnel must fulfil the Conditions of Eligibility specified below:

Sl. No.	Personnel	Minimum Educational Qualifications	Cumulative Professional Experience	Minimum Length of Relevant Experience	
		Key I	Personnel		
(i)	Team Leader	Master's Degree (or equivalent)	10 years	At least 5 years of experience in handling Government and Public Administration projects (with at least one position at senior management level).	
(ii)	Evaluation Expert	Master's Degree (or equivalent) in Economics / Statistics or related subject(s)	5 years	At least 3 years of experience in public policy, monitoring, evaluation and research.	
	Other Professional Personnel				
(iii)	Junior Researcher	Master's Degree (or equivalent)	2 year	At least 1 year of relevant experience.	

Sl. No.	Personnel	Minimum Educational Qualifications	Cumulative Professional Experience	Minimum Length of Relevant Experience
(iv)	Content Editor	Master's Degree in English, Journalism and	5 years	At least 2 years of relevant experience in content editing.
		Mass Communication		_

- (ii) Bidders need to submit self-attested copies of relevant certificates of minimum educational qualifications and proof of relevant experiences, given in the CVs in the proposal, of Key and other Professional Personnel for verification. The photocopies of such self-certified documents shall be verified and kept in the records as part of the contract agreement. If the Bidder fails to provide such originals or in case of substantive discrepancies in such documents, the proposal will be considered as non-responsive and rejected.
- (iii) CVs shall contain an undertaking from the respective Personnel about his / her availability for the duration specified in the RFP.

#### 15. Procedure for Submission of Proposal:

(i) The RFP document can be downloaded from the Official Website of the MoLE (<a href="https://labour.gov.in/tenders">https://labour.gov.in/tenders</a>) and Government e-Marketplace (<a href="https://gem.gov.in/">https://gem.gov.in/</a>). The Organization shall submit its bid in the electronic form on or before the date and time as mentioned below:

Sl. No.	Event Description	Date
(i)	Floating of RFP on GeM	23.08.2024 (Friday)
(ii)	Last date for receiving queries / clarifications	28.08.2024 (Wednesday)
(iii)	Pre-Bid Conference	30.08.2024 (Friday)
(iv)	MoLE response to queries	05.09.2024 (Thursday)
(v)	Proposal Due Date (PDD) i.e. Last date for	12.09.2024 (Thursday)
	Submission of Proposal	
(vi)	Opening of Proposals	13.09.2024 (Friday)
(vii)	Approval of Bidder	23.09.2024 (Monday)
(viii)	Letter of Award (LOA)	30.09.2024 (Monday)
(ix)	Signing of Agreement	07.10.2024 (Monday)
(x)	Validity of Applications	90 days from Proposal Due
		Date (PDD) i.e. 20.11.2024

- (ii) Interested applicants are requested to log into Government e-Marketplace (GeM) and submit their RFP response online, on or before **12.09.2024**. Please note manual / offline bids shall not be accepted.
- (iii) The Organization shall provide all the information sought under this RFP. The MoLE would evaluate only those proposals that are received in the specified forms and complete in all respects. Bids along with all the scanned copies of the documents should be submitted in the electronic form only through GeM e-tendering system. Before the bid documents are uploaded, all attached documents should be signed using scanned / digital signatures of the authorised representative. The Organization shall provide all the information sought under this RFP. The MoLE would evaluate only those proposals that are received in the specified forms and complete in all respects.
- (iv) Late bid, i.e. bids received after the specified date and time of receipt will not be considered for evaluation.

# 16. **Technical Bid Evaluation Criteria**:

(i) The following technical bid evaluation criteria would be followed:

Sl. No.	Criteria	Maximum Marks
1	Past Experience	30
(i)	Conduct and completion of studies in last 5 years (2019-20 to 2023-24) in the field of social sector, labour welfare and employment generation especially Social Security / Pension etc.  [upto 5 studies = 1 mark, 1 mark for each additional study beyond first five, subject to a maximum of 10 marks]	10
(ii)	Out of 1(i) above, studies done for Government Departments / Organisations (Central / State / PSU)  [one study = 1 marks, 1 mark for each additional study subject to a maximum of 5 marks)	5
(iii)	Out of 1(i) above, number of studies having worth Rs. 10 lakh and above (awarded / completed cost)  [one study = 1 mark, 1 mark for each additional study subject to a maximum of 5 marks]	5
(iv)	Out of 1(i) above, number of studies pertaining to third party / external evaluation of schemes / programmes / projects implemented by Central Government Ministries / Departments / Organisations and / or State Governments / State Government Organisations [one study = 1 mark, 1 mark for each such study subject to maximum of 5 marks]	5
(v)	Number of studies awarded / started / being conducted but not completed yet in the last 5 years (2019-20 to 2023-24) [upto 5 studies = 1 mark, 0.5 mark for each of the additional study subject to a maximum of 5 marks	5
Note	Only the studies included in the list under paras 9.1 to 9.6 of Technical Bid, accompanied by requisite reasonable proof and relevant details shall be taken into account. Further, the cut off of years i.e. from 1 <sup>st</sup> April 2019 to 31 <sup>st</sup> March 2024 shall be strictly observed.	
2	Financial Strength of the Organization / Department etc.	10
	Annual Turnover / Revenue Receipts from consultancy / research studies for each of last three years (2021-22 to 2023-24)*	10
	0 to Rs.24.99 lakh turnover = 0 mark Rs.25 lakh to Rs. 49.99 lakh = 2 marks Rs.50 lakh to Rs.74.99 lakh = 3 marks Rs.75 lakh to Rs.100 lakh = 6 marks Rs.100 lakh & above = 10 marks	
3	Experience of Personnel	30
	Marks shall be awarded for the relevant experience based on the years of experience which is given below:	

Sl. No.	Criteria	Maximum Marks
(i)	Team Leader (Maximum 12 marks)	12
	Within 5 years to 7 years: 10 marks	
	Within 7 years to 9 years: 11 marks	
	Above 9 years: 12 marks	
(ii)	Evaluation Expert (Maximum 8 marks)	8
	Within 3 years to 4 years: 7 marks	
	More than 4 years: 8 marks	
(iii)	Junior Researcher (Maximum 5 marks)	5
	Upto one year: 4 marks	
	More than 1 year: 5 marks	
(iv)	Content Editor (Maximum 5 marks)	5
	Within 2 years to 4 years: 4 marks	
	More than 4 years: 5 marks	
4	Approach and Methodology – Presentation by the bidders before and	30
	evaluation by a Committee appointed by the Competent Authority of	
	MoLE	
	Understanding of Approach and Methodology and other relevant aspects	30
	including presentation before Committee demonstrating its strength,	
	capacity, experience, ability to complete as per time lines of RFP etc.#	
	Total	100

\*If any bidder certifies that their accounts for 2023-24 have not been audited as on date of submission of bid, MoLE may either consider that unaudited statements signed by CEO / Head of the Organisation or Accounts for previous three years.

#The bids received within the due date and time, would be evaluated as per the minimum eligibility criteria as per Para 13 of RFP. Those who qualify based on the minimum eligibility criteria, would be intimated a date for presentation, which would be held at MoLE's Office. The presentation should be given by the Team Leader proposed to be engaged.

(ii) The highest evaluated absolute technical score (Tmax) will be given the maximum technical score (Tn) of 100 points. The technical scores (Tn) of other bidders will be computed as per the formula for determining the technical scores as given below:

Normalized Technical Score of a Bidder (Tn) = 100 X (T1 / Tmax)

T1 = Absolute Technical Score for the bidder under consideration.

Tmax = Maximum Absolute Technical Score obtained by any bidder.

Tn = Normalized Technical Score for the bidder under consideration.

# 17. Scrutiny of Proposal and Method for Selection of Bidder:

(i) Quality and Cost Based Selection (QCBS) method of evaluation will be adopted for selecting the bidder. The **technical proposals** will be allotted weightage of **70%**, while the **financial proposals** will be allotted weightage of **30%**. **The score calculations will be as per GFR / GeM**.

- (ii) The scrutiny / evaluation of the proposals shall be carried out in two stages. At the first stage fulfilment of minimum eligibility conditions prescribed in para 13 will be checked. Proposals fulfilling these conditions will be taken up for detailed technical evaluation as per para 16. Evaluators of technical proposals shall not have access to the financial proposals until the technical evaluation is concluded. The financial proposals are not opened till the technical evaluation is complete. The financial proposal of only such bidders will be opened which obtain minimum qualifying marks prescribed for the technical proposal as detailed under para 16. The list of all eligible / technically qualified bidders would be published on the Ministry's website within 3 to 5 working days from date of evaluation of technical bids. A "Technical Evaluation Committee (TEC)" / Sub-Committee will be notified by the competent authority of MoLE for checking the minimum eligibility criteria and detailed technical evaluation on various parameters included under Para 16.
- (iii) Further, the technically qualified bidders would be intimated a future date when the financial proposals shall be opened publicly in presence of the representatives of the qualified bidders who choose to attend. The name of the bidder and the total cost of study quoted by him / her in the financial bid shall be read aloud and recorded when the financial proposals are opened. The proceedings of the public opening will be minuted. This process will also be undertaken by the TEC. Decision of TEC will be final. Any bidder aggrieved by the report of TEC regarding technical evaluation, may within 3 days of posting of the report on the website of MoLE, represent to Secretary (MoLE), with specific grounds / facts for such grievance. Decision of Secretary (MoLE) shall be final on such representations. No representation shall be entertained, on any ground, whatsoever, after the opening of the financial bids.

### 18. **Substitution of Key Personnel**:

- (i) The MoLE will not normally consider any request of the selected Organization for substitution of Key Personnel as the ranking of the organization is based on the evaluation of Key Personnel and any change therein may upset the ranking. Substitution will, however, be permitted if the Key Personnel is not available for reasons of resignation, illness, accident, inadequate performance or personality conflict, subject to equally or better qualified and experienced personnel being provided to the satisfaction of the MoLE.
- (ii) The MoLE expects all the Key Personnel to be available during implementation of the Agreement. The MoLE will not consider substitution of Key Personnel except for reasons of resignation, illness, accident, inadequate performance or personality conflict. Such substitution shall ordinarily be limited to one Key Personnel subject to equally or better qualified and experienced personnel being provided to the satisfaction of the MoLE. As a condition to such substitution, a sum equal to 10% (ten per cent) of the remuneration specified for the original Key Personnel shall be deducted from the payments due to the Organization. In case of a second substitution hereunder, such deduction shall be 20% (twenty per cent) of the remuneration specified for the original Key Personnel. Any further substitution may lead to disqualification of the Organization or termination of the Agreement.
- (iii) Substitution of the Team Leader will not normally be considered and may lead to disqualification of the Organization or termination of the Agreement.
- (iv) In case the MoLE is not satisfied with the performance of any Key Personnel, the MoLE may initiate a request for substitution of such Key Personnel. This substitution will also be subject to payment deductions as described in Para 18(ii).
- (v) The MoLE, may in its discretion, for unforeseen and valid reasons to be recorded, waive off the deduction from the payment.

#### 19. **Meetings**:

The MoLE may review with the selected Organization, any or all of the documents and advice forming part of the evaluation, in meetings and conferences which will be held at the MoLE's Office. **No travel time shall be payable**. At least 04 (Four) meetings will be held between MoLE and Organization. The Organization will make a presentation on the Inception Report, Mid-term Report and Draft Evaluation Report for discussion with the MoLE in these meetings. The organization is required to prepare and submit a weekly update that includes and describes, inter alia, general progress to date, data and reports obtained and reviewed, conclusions to date, if any, concerns about availability of, or access to, data, analyses, reports, questions regarding the ToR or any other matters regarding work scope and related issues and so on. The Organization's work on the ToR tasks should continue while the report is under consideration and is being discussed.

#### 20. **Confidentiality**:

Information relating to the examination, clarification, evaluation, and recommendation for the selection of Organization shall not be disclosed to any person who is not officially concerned with the process or is not a retained professional adviser advising the MoLE in relation to matters arising out of, or concerning the Selection Process. The MoLE shall treat all information, submitted as part of the Proposal, in confidence and shall require all those who have access to such material to treat the same in confidence. The MoLE may not divulge any such information unless it is directed to do so by any statutory entity that has the power under law to require its disclosure or is to enforce or assert any right or privilege of the statutory entity and / or the Authority or as may be required by law or in connection with any legal process.

# 21. **Proprietary Data**:

Subject to the provisions of Para "20" above, all documents and other information provided by the MoLE or submitted by Organization to the MoLE shall remain or become the property of the MoLE. Organizations are to treat all information as strictly confidential. The MoLE will not return any Proposal or any information related thereto. All information collected, analyzed, processed or in whatever manner provided by the Organization to the MoLE in relation the evaluation study shall be the property of the MoLE. The Organization shall make suitable arrangements for the preservation of data collected during the study, such as filled in schedules, tabulation or working sheets, reports, photographs etc., relating to the Project in electronic form and this shall be shared with the MoLE at the time of submission of Final Report. The ownership of all such data shall remain with the MoLE. All raw data compiled during the consultancy assignment shall be transferred to the MoLE. No data collected in context of the study may be destroyed or otherwise disposed of or given to any other organization / individual, unless so approved by the MoLE.

## 22. **Non-Disclosure**:

The Bidding documents, including this RFP and all attached documents provided by the MoLE, are and shall remain or become the property of the MoLE. These are transmitted to the Bidders solely for the purpose of preparation and the submission of a proposal in accordance herewith. Bidders are to treat all information as strictly confidential and shall not use it for any purpose other than for preparation and submission of their proposal. The provisions of this Para shall also apply mutatis mutandis to Bids and all other documents submitted by the Bidders, and the MoLE will not return to the Bidders any proposal, document or any information provided along therewith (except unopened Commercial Bid and EMD, as relevant).

### 23. **Bid Security**:

The Bidder shall furnish as part of its Proposal, a bid security of Rs. 1,00,000/- (Rs. One Lakh only) in the form of an Account Payee Demand Draft from any of the Scheduled Commercial Bank in India in favour of PAO, Ministry of Labour & Employment payable at New Delhi (the Bid Security), returnable not later than 30 (Thirty) days from Proposal Due Date (PDD).

## 24. **Performance Security**:

To ensure due performance of contract, the successful bidder needs to submit a Performance Security of 3% of total Bid Amount. Performance Security may be furnished in the form of an Account Payee Demand Draft or Bank Guarantee from any of the Scheduled Commercial Bank in India in favour of PAO, Ministry of Labour & Employment payable at New Delhi (the Performance Security). The Performance Security would be finally released 90 days after completion of all contractual obligations. However, institutions / organisations under the administrative control of Government are exempted from furnishing the Performance Security.

# 25. **Penalty**:

- (i) Any delay in completing the study and submitting the Reports (hard copies and soft copy) along with other data files etc. as per the timelines given in the work order (3 months) may entail imposition of penalties as decided by competent authority of MoLE.
- (ii) Delay in Submission of Final Report along with all data files beyond time limit given in the work order (3 months from the date of work order) would entail penalty at the rate of 5% of the total cost of the contract for each month of delay or part thereof (excluding the grace period granted by competent authority, if any). However, the competent authority, may in its discretion, for valid reasons to be recorded, grant a grace period, for submission of all reports / documents / files etc. beyond 3 months from date of work order without imposition of any penalty. In this situation, the penalties clause will start from the end of the grace period so granted.
- (iii) The MoLE, may in its discretion, for unforeseen and valid reasons to be recorded, waive off the penalty.

#### 26. **Miscellaneous**:

If any minor inadvertent mistakes are noticed in the proposal submitted and / or some minor details / information / documents is found lacking / missing, it would be permissible for MoLE to seek such minor / additional details / documents from the bidder or allow him to correct minor inadvertent mistakes which have no bearing on the quoted total cost of study in the financial bid or other crucial information in the technical bid. The bidder shall submit such clarifications or additional details / documents etc. within the prescribed time limit, failing which he will be disqualified and his bid will not be taken up for detailed technical evaluation.

#### 27. Other General / Standard Conditions to be observed:

(i) The Bidders are expected to examine all instructions, forms, terms and conditions, and specifications in the RFP and furnish all information as stipulated therein. This RFP together with all its attachments thereto, shall be considered as read, understood and accepted by the Bidders. Failure to furnish all Information required by the RFP or submission of a Proposal not substantially responsive to the RFP in every respect will be

- at Bidder's risk and may result in the rejection of his Proposal. Bidders must submit all documents listed in the RFP.
- (ii) It may be noted that the costs of preparing the proposal are not reimbursable and MoLE is not bound to accept any of the proposals submitted.
- (iii) The bidders are required to provide professional, objective and impartial service and at all times will hold the Ministry's interests paramount, without any consideration for future work and strictly avoid conflicts with other assignments.
- (iv) Bidders must observe the highest standards of ethics during the selection process and execution of the contract. MoLE may reject a proposal at any stage if it is found that the bidder recommended for award has indulged in corrupt or fraudulent activities in competing for or in executing the contract in question, and may also declare the bidder ineligible or blacklist the firm, either indefinitely or for a stated period of time.
- (v) Prices should not be indicated in the proposal section addressing "Technical" and should only be indicated in the "Financial" proposal. MoLE will select successful bidder, in accordance with the method of selection specified in RFP.
- (vi) The Bidders shall bear all costs associated with the preparation and submission of the Proposal, including cost of presentation and site visits for the purposes of clarification of the bids, if so desired by MoLE, and Ministry will, in no case, be responsible or liable for these costs, regardless of the conduct or outcome of the bidding process.

#### 28. **Termination**:

MoLE may terminate the Contract / Agreement executed with successful bidder in case of the occurrence of any of the events specified below:

- (i) If the successful bidder becomes insolvent or goes into compulsory liquidation.
- (ii) If the successful bidder, in the judgment of MoLE, has engaged in corrupt or fraudulent practices in competing for or in executing this Contract.
- (iii) If the successful bidder submits to MoLE false statement which has a material effect on the rights, obligations or interests of MoLE.
- (iv) If the successful bidder places itself in position of conflict of interest or fails to disclose promptly any conflict of interest to MoLE.
- (v) If the successful bidder fails to provide the quality services as envisaged under this Contract. Reasons for the same would be recorded in writing.
- (vi) In such an occurrence, MoLE shall give a written advance notice of 07 (Seven) days before terminating the Contract of the successful bidder.
- 29. **Jurisdiction**: The court at New Delhi shall alone have exclusive jurisdiction.

#### 30. **Canvassing / Contracting:**

Any effort by a Bidder to influence MoLE in its decisions on offer evaluation, offer comparison or Award of Contract may result in the rejection of the Bidder's Offer. No Bidder shall contact MoLE on any matter relating to its offer, from the time of opening of Technical bid to the time the Contract is awarded.

# 31. Intellectual Property Rights of the Study / Data:

The Draft / Final reports and the contents thereof would be the intellectual property of MoLE and would not be published by the awarded agency without prior approval of MoLE. The raw data / processed data / findings should not be disclosed by the agency to any third party without prior approval of MoLE.

#### 32. Withdrawal of RFP:

The Ministry of Labour & Employment, on its sole discretion, may at any stage of the bidding process, cancel the same, without assigning any reasons thereof.

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Annexure-I

#### "Technical Bid"

# (On Letter Head of the Organization / its Department)

To,
Shri K.M. Krishnan
Under Secretary
Ministry of Labour & Employment
Shram Shakti Bhawan
Rafi Marg, New Delhi-110001

Subject: Technical Bid for Third Party Evaluation of Schemes Implemented by Ministry of Labour & Employment (MoLE).

Reference: RFP dated	sued by Ministry of Labour & Employment (MoLE).	
Sir,		
With reference to RFP of "Technical Bid" for the said RFP.	d issued by MoLE, we hereby submit or	uı

- 2. We have gone through the contents of RFP and fully understood various aspects and terms and conditions, and undertake to fully abide by the same.
- 3. We hereby declare that to the best of our understanding, we are eligible to participate in the said RFP. We further declare that we have not been blacklisted by any Government Department or agency in the past three years. We also understand that furnishing of any wrong information or declaration by us will lead to our disqualification from participation in RFP / Conduct of study at any stage of the process.
- 4. We hereby declare that we have the requisite manpower and other facilities and are willing / confident of completing such study in a set time frame as per the scope given in the RFP.

#### **Technical Bid**

1	Name of the Organisation / Institution / Agency /	Please attach copy of relevant by
	University etc. (hereinafter referred to as the	laws / rules / MoA etc.).
	Organisation) submitting the RFP.	
2	Nature of the Organization (e.g. company	do
	registered under Companies Act or a Society	
	registered under Societies Act, etc.).	
3	Name of the Department / Vertical etc. of the	do
	organization (if any) submitting the RFP.	
4	Complete postal address of the organization along	do
	with telephone numbers, email etc.	
5	Name and complete designation of the main	Please attach Power of Attorney /
	Authorized Person / Team Leader (hereinafter	Authorisation Letter or certified
	referred to as Team Leader), authorised to submit	copy of Board Resolution.
	the RFP by the organization.	

		T				
6	Complete postal address of the Team Leader	do				
	along with mobile and telephone number, office					
	telephone number and email address.					
7	Name, designation, complete postal address,	do				
	mobile number, office telephone number, email					
8	etc. of the Assistant / Deputy Team Leader, if any.  Nature of Activities in which the Organization /	do				
0	its Department / Vertical submitting the RFP is	uo				
	engaged.					
9		Key and other Professional Personnel				
	-	ertificates of minimum educational				
	C	of relevant experiences.				
9.1	Number of studies / research studies (hereinafter	Please attach details of assignments				
	referred to as Studies) conducted and completed	along with copy of Work Orders /				
	in last 5 years (2019-20 to 2023-24) in the field of	Agreement / Contract and				
	social sector, labour welfare and employment	certificate of project completion or				
	generation especially Social Security / Pension	one year of successful operation				
	etc.	issues by the Client.				
	(Time limits will be strictly observed)					
9.2	Out of 9.1 above, studies done for Government	do				
	Departments / Organisations (Central / State /					
0.2	PSU).					
9.3	Out of 9.1 above, number of studies having worth	do				
0.4	Rs. 10 lakh and above (awarded / completed cost).	1.				
9.4	Out of 9.1 above, number of studies pertaining to	do				
	third party / external evaluation of schemes /					
	programmes / projects implemented by Central Government Ministries / Departments /					
	Organisations and / or State Governments / State					
	Government Organisations.					
9.5	Out of 9.1 above, list of studies conducted / being	do				
	conducted / allocated to the Team Leader					
	proposed for the present RFP, along with requisite					
	details, including his role / capacity in which					
	associated (whether as team member or as team					
	leader etc.) cost of study, etc.					
9.6	Number of studies underway (i.e. started but not	do				
	completed yet) in the last 5 years (2019-20 to					
	<ul><li>2023-24).</li><li>(i) Requisite list of all such studies (separate li</li></ul>					
Note	· · ·					
		and 9.5) along with name of client for whom done, awarded cost of study /				
	÷ • • • • • • • • • • • • • • • • • • •	completed cost of study, name of Team Leader, Assistant / Deputy Team Leader (by whatever name called) and such other relevant details along with reasonable				
		_				
	-	proof should be submitted. Such studies must be enclosed along with Technical Bid, failing which will lead to non-consideration / rejection of the technical bid.				
	Requisite marks in technical evaluation wil	· ·				
	proof / documents.	a se sasse on termination of felevant				
	(ii) Please note that only such studies be inc	cluded in the list which have been				
	awarded in the name of Organization / its					
	RFP. Only such studies will be taken into ac	= -				
	(iii) If any of the studies included in the list have					
	Department / Ministry (Central or State) or	, , , , , , , , , , , , , , , , , , ,				

	(Central or State), it should be specifically n	nentioned					
		(iv) If any study pertaining to external / third party evaluation of schemes /					
	programmes / projects of Government (Central / State) or its Organizations						
	(Central / State / PSUs), it should be specifically mentioned.						
	(v) If any of the studies included in the list have been done by the present Team						
	The state of the s	Leaders as Assistant / Deputy Team Leader of present RFP, whether as a					
	member of team or as team leader or Assistant / Deputy Team Leader (by						
	whatever name called). it should be specific						
10	Annual turnover / Revenue Receipt for	2021-22					
10	consultancy / research study work for last 3 years	2021 22					
	(Rs. in Lakh)	2022-23					
	(Please attach a certificate duly certified by the	2022-23					
	Statutory Auditor / Chartered Auditor of the	2023-24*					
	bidder mentioning the average annual audited	2023-24					
	turnover for the last 3 financial years)						
Note	Government Institutes / Departments or						
11010	Universities / Verticals of big institution						
	participating in the RFP may furnish revenue						
	receipts from consultancy / research studies, duly						
	certified by the competent authorized officer of						
	the organization, instead of balance sheet.						
11	Details of manpower availability in continuity in						
11	the preceding one year from the date of bid						
	submission.						
Note	Attach relevant documentary proof for the same						
11010	by way of pay roll / salary slip / such other						
	by way of pay roll / salary slip / such other acceptable proof; along with proof of their						
	consultancy / research experience. Requisite marks in technical evaluation will be based on						
	verification of relevant proof / documents.						
	In absence of pay roll, statement of employment						
	period and current designation by authorized						
	signatory of the organization may be attached.						
a	Permanent Number of Persons						
b	Temporary / Ad-hoc / Outsourced Number of						
	Persons						
Note	Attach list in the following format:						
1,500		l					

Sl. No.	Name of Person	Sex (M/F)	Age	Designation	Qualification	Total Experience (in Years)	Since when working with the Organization / its Department / Vertical	Additional Information, if any

12	Brief note / write up about understanding of	
	approach and proposed methodology	
	(About 2 pages for each scheme – Total 6	
	Pages) - (may be attached as Annexure)	

13		
14		
15	I hereby declare that I am authorized to su	abmit the Technical and Financial bid on
	behalf of the Organization / its Department /	Vertical (relevant authorization attached).

\*Note = If any bidder certifies that their accounts for 2023-24 have not been audited as on date of submission of bid, MoLE may either consider that unaudited statements signed by CEO / Head of the Organization or Account for previous three years.

Thanking you,

Yours sincerely,

Date:

()

(Full Name, Designation, Address, Mobile Number, Office Telephone Number & E-mail of the Competent Authorized Person submitting the RFP)

# Annexure-II

# **Bid Security Declaration Form**

(On Letter Head of the Organization / its Department)

То
Ministry of Labour & Employment Shram Shakti Bhawan New Delhi-110001
Subject: Bid Security Declaration for Third Party Evaluation of Schemes Implemented by Ministry of Labour & Employment (MoLE)
Dear Sir/Madam,
I/We, the undersigned, declare that:
I/We understand that, according to your conditions, proposals must be supported by a Bid Security Declaration.
I/We accept that I/We may be disqualified from bidding for any contract with you for a period of one year from the date of notification, if I am / We are in a breach of any obligation under the bid conditions, because I/We
<ul> <li>(a) have withdrawn / modified / amended, impairs or derogates from the tender, my/our proposal during the period of proposal validity specified in the RFP;</li> <li>(b) having been notified of the acceptance of our proposal by the Authority during the period of proposal validity (i) fail or refuse to execute the Agreement, if required, or (ii) fail or refuse to furnish the Performance Security, in accordance with the Instructions to the Applicants.</li> </ul>
I/We understand that this Bid Security Declaration will become invalid if I am / We are not the successful Bidder, either upon the earlier of (i) receiving your notification of the successful Bidder's name or (ii) thirty days after the expiration of the validity of my/our Proposal.
Yours faithfully,
(Signature, name and designation of the authorised signatory)
(Name and seal of the Applicant/Lead Member)

# Annexure-III

# **Bank Guarantee for Performance Security**

To
Ministry of Labour & Employment Shram Shakti Bhawan New Delhi-110001
WHEREAS(Name and address of bidder) has undertaken, Agreement NoDated2024
(Description of Services) hereinafter called "the Agreement".
AND WHEREAS it has been stipulated by you in the said Agreement that the agency / firm / company selected shall furnish you with a bank Guarantee by a nationalized bank for the sum specified therein as security for compliance with the performance obligations in accordance with the Agreement.
AND WHEREAS we have agreed to give the agency / firm / company a guarantee:
THEREFORE WE (Name of the Bank) hereby affirm that we are Guarantors and responsible to you, on behalf of firm (herein after referred to "the Second Party" up to a total of(Amount of the guarantee in Words and Figures) and we hereby absolutely undertake to immediately pay you, upon your first written demand declaring the Second Party to be in default under the Agreement and without cavil or argument, any sum or sums within the limit ofas aforesaid, without your needing to prove or to show this grounds or reasons for your demand or the sum specified therein. This guarantee is valid until theday of
This bank Guarantee shall be irrevocable, unconditional and shall incorporate in accordance with the laws of India.
We represent that this Bank Guarantee has been established in such form and such content that is fully enforceable in accordance with its terms as against the Guarantor Bank in the manner provided herein.
The Guarantee shall not be affected in any manner by reason of merger, amalgamation, restructuring or any other change in the constitution of the Guarantor Bank.
Signature and Seal of Guarantors Dated: Address of the Guarantors:

#### Annexure-IV

# "FINANCIAL BID"

# (On Letter Head of the Organization / its Department)

From:						
To, Shri K.M. Krishnan Under Secretary Ministry of Labour & Em Shram Shakti Bhawan Rafi Marg, New Delhi-11						
Subject: Financial Bid for Thin Labour & Employment (MoLE	· · · · · · · · · · · · · · · · · · ·	s Implemented by Ministry of				
Reference: (i) RFP dated (ii) Technical Bid	issued by Ministry of L submitted by us for the said RFF	abour & Employment  2.				
Sir,						
With reference to the RI submitted by us for the said RFP,	FP dated issued by we hereby submit our Financial					
Total cost of study (Lump sum amount for all the	Rs (in figures)	Signature of authorized Officer signing this letter				
schemes covered under the scope of this study	schemes covered under the scope of this study  Rupees(in words)					
Detailed bifurcations towards each scheme:						
Name of the Scheme	Name of the Scheme Estimated Cost Manpower to be Engaged (In Rs.)					
Scheme-1						

#### Note:

Scheme-2 Scheme-3

**Total** 

(i) Total cost of study quoted should be "all inclusive" lump sum cost for complete study of all the schemes covered under the scope of this study, as described in the RFP, including all expenses, by whatever name called, like Personnel Costs [Remuneration for Key Personnel and Other Professional Personnel (inclusive of all personal allowances)], Local

Costs [Office Rent, Office Consumables like Stationery, Communication etc., Office Furniture and Equipment (Rental), Secretarial Expenses, Reports and Document Printing, Translation, Surveys and Investigations, Travelling Expenses, Out of Pocket Expenses, Miscellaneous Expenses etc.] and Overhead Expenses etc.

- (ii) The financial bid should be inclusive of all taxes, duties, levies except GST.
- (iii) No cuttings / corrections should be done to the amount given in the box above; any such action will make the financial bid liable for rejection.
- (iv) The quoted total cost of study should remain valid for a minimum of three months from the last date of submission of bids.
- (v) In case of any deviation / difference in the amount quoted in the table above in figures and words, the amount quoted in words will be taken as the final.
- 2. We have gone through the contents of RFP and fully understood various aspects and terms and conditions and undertake to fully abide by the same.
- 3. We hereby declare that to the best of our understanding, we are eligible to participate in the said RFP. We further declare that we have not been blacklisted by any Government Department or agency in the past three years. We also understand that furnishing of any wrong information or declaration by us will lead to our disqualification from participation in RFP / Conduct of study at any stage of the process.
- 4. I hereby declare that I am authorized to submit the Technical & Financial bid on behalf of the Organization / its Department / Vertical (relevant authorization attached).

Thanking	VOII
Thanking	you,

Yours sincerely,

Date:

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(Full Name, Designation, Address, Mobile Number, Office Telephone Number & E-mail of the Competent Authorized Person submitting the RFP)

# Annexure-V

# **Pre-Bid Query Format**

S1.	RFP Document Reference (s)	Content of RFP requiring	Points of Clarification
No.	[Section, Clause, Para, Page	Clarification(s)	
	Number]		
1			
2			
•••			

#### Annexure-A

# Terms of References (ToR) for Third Party Evaluation of 03 (Three) Schemes of Ministry of Labour & Employment

#### I. Details of the Schemes:

The Budget Allocation and Actual Expenditure (Rs. in Crores) under the above 03 (Three) schemes during last three years are as under:

Name of Scheme	FY 2021-22		FY 2022-23		FY 2023-24		FY 2024- 25
Scheme							_
	Budget	Actual	Budget	Actual	Budget	Actual	Budget
	Allocation	Expenditure	Allocation	Expenditure	Allocation	Expenditure	Allocation
LWS	150.00	64.21	120.00	80.79	75.00	81.31	50.68
EPS	7,364.00	18,478.33	8,485.00	8,785.00	9,167.00	9,127.00	10,950.00
ATEPFO	60.00	50.00	60.00	60.00	60.00	59.87	66.20

### A. Labour Welfare Scheme (LWS) – Central Sector (CS)

The Ministry of Labour and Employment (MoLE) has been extending the Welfare Schemes for the Unorganised Workers engaged in Beedi / Cine / Non-Coal Mines activities. As per the records, 49,82,294 Beedi workers, 1,25,464 Non-Coal Mines workers and 44,607 Cine workers are registered under LWOs. The National Database of Unorganised Workers i.e. e-Shram Portal reflects the number of Beedi Workers. The LWS scheme has currently three components:

- (i) Health: To provide health care facilities through 10 Hospitals and 279 Dispensaries functioning under 18 LWOs regions headed by the Welfare Commissioners.
- (ii) Education: To Provide scholarship to the ward of Beedi / Cine / Non-Coal Mine workers.
- (iii) Housing: Converged with PMAY since 31.12.2018, **thus, needs not to be evaluated**. The following had been decided in the SFC meeting held on 06.07.2023:

"Since the sunset date for RIHS component of the scheme was 31<sup>st</sup> March, 2023, as decided in last SFC. No new sanction under RIHS will be given, only the residual second and third instalments will be paid and all the payment liabilities should be completed by 31<sup>st</sup> March 2024". Hence, the third-party evaluation for the Housing component under the LWS may not be undertaken.

Labour Welfare Organizations (LWOs) deals with implementation and administration of Labour Welfare Schemes for 50 lakh poor and illiterate Beedi / Cine / Iron Ore Mines, Manganese Ore & Chrome Ore Mines (IOMC) / Limestone Mines, Dolomite Mines (LSDM) / Mica mines workers and their families. The fund for the welfare schemes used to be financed by collecting Cess under respective Cess Acts. After repealing of Cess Acts, now the schemes are financed through grant from Government. 18 LWO Regions headed by Welfare Commissioners (WCs) having jurisdiction across the country. A brief note on LWS scheme (Health & Education component) is as under:

(i) Health Scheme: Health care facilities are being provided to Beedi, Cine and Non Coal Mine workers and to their families through 10 Hospitals and 279 Dispensaries located across the country. Under this scheme, OPD facility is provided to the workers and their family members. In addition, reimbursement of expenditure for specialized medical treatment in case of following critical diseases is also provided:

Cancer	Reimbursement of expenditure up to Rs. 7,50,000/- on treatment,		
	medicines and diet charg	ges incurred by workers, or their dependents.	
Tuberculosis	Reservation of beds in	T.B. Hospitals and domiciliary treatment for	
	workers. Subsistence allowance of Rs. 750/- to Rs. 1000/- p.m is		
	granted as per the advice	of the treating physician.	
Heart Diseases	Reimbursement of expenditure up to Rs. 1,30,000/- to workers.		
Kidney Transplantation	Reimbursement of expenditure up to Rs. 2,00,000/- to workers.		
Hernia, Appendectomy, Ulcer, Gynecological		Reimbursement of expenditure up to Rs.	
diseases and Prostrate dise	eases	30,000/- to workers and their dependents.	

Mobile Dispensaries: One of the distinguishing feature of the health scheme is that the Labour Welfare Organizations provides the Health Care benefits to workers and their families at door step through its Medical Mobile Units located across country.

(ii) Education Scheme: Financial Assistance is given to the wards of Beedi / Iron Ore Mines, Manganese Ore & Chrome Ore Mines (IOMC) / Limestone Mines, Dolomite Mines (LSDM) / Mica Mines and Cine Workers, varying from Rs. 1,000/- to Rs. 25,000/- per student per year. The benefits under the scheme are being transferred through DBT system and the applications under this scheme are invited and processed through the National Scholarship Portal (NSP). Every year, more than one lakh applications are received in the NSP portal. The revised rate of financial assistance for both Girls and Boys (Amount in Rs. per annum per student) from the year 2022-23 are as under:

Class	Financial Assistance
I to IV (for purchase of dress / books etc.)	1,000/-
V to VIII	1,500/-
IX & X	2,000/-
XI & XII	3,000/-
ITI	
Polytechnic	6,000/-
Degree Course (Including B.Sc Agri)	
Professional Courses (BE/MBBS/MBA)	25,000/-

Note: Students promoted to the next class is eligible to apply for the scholarship.

#### B. Employees' Pension Scheme (EPS), 1995 – Central Sector (CS)

The Employees' Provident Fund & Miscellaneous Provisions (EPF & MP) Act, 1952 is a social security legislation to provide for the institution of Provident Fund, Pension Fund and Deposit Linked Insurance Fund in factories and other establishments having 20 or more employees. The following three schemes have been framed under the Act.

- (i) Employees' Provident Funds Scheme, 1952.
- (ii) Employees' Pension Scheme, 1995 (Replacing the erstwhile Employees' Family Pension Scheme, 1971).
- (iii) Employees' Deposit Linked Insurance Scheme, 1976

**Central Board:** The Central Board (EPF) is a tripartite statutory body constituted by the Central Government under Section 5A of the Act. It has the responsibility to administer the Act and the three schemes framed under the Act. The Union Minister for Labour & Employment, Government of India is the Chairman of the Board. The tenure of the Board is for five years.

**Pension & EDLI Implementation Committee (PEIC)**: The Committee's terms of reference are to review the functioning of the Employees' Pension Scheme, 1995 including computerization in the organization and disbursement of pension and Employees' Deposit Linked Insurance Scheme, 1976 and to consider suggestions / proposals for amendment / improvement in these two schemes.

The Employees' Pension Scheme, 1995 (EPS) came into effect on 16<sup>th</sup> November, 1995. With its introduction, the erstwhile Employees' Family Pension Scheme, 1971 (EFPS) ceased to operate and all the assets and liabilities of this scheme were transferred and merged with the Employees' Pension Fund. The benefits and entitlements of the beneficiaries under the old scheme (EFPS) were protected and continued under the new EPS, 1995.

The EPS, 1995 has been designed on the principles of a "Defined Contribution - Defined Benefit" Social Insurance Scheme and adopts "actuarial principles" for ensuring long term financial viability. The scheme aims at providing economic sustenance during old age and survivorship coverage to Members and their families. The Employees' Pension Scheme, 1995 is funded by diversion of an amount equivalent to 8.33% of the monthly wages from the monthly Employer's share of Provident Fund contributions along with a contribution of 1.16% of the monthly wages (limited to the amount payable on pay of Fifteen Thousand Rupees only) by the Central Government.

# C. Social Security for Tea Plantation Workers in Assam – Central Sector (CS)

C.I Family Pension-cum-Life Assurance Scheme for Tea Plantation Workers in Assam: The Family Pension-cum-Life Assurance Scheme was introduced in the year 1972 for providing monthly family pension benefit to families in the event of death of an employee of the tea plantation worker while in service. The Act mandates that every member of the Fund is covered under the Family Pension-cum-Life Assurance Scheme while in service. It is also envisaged to create a social security delivery platform to facilitate effective delivery of social security benefits to the Tea Plantation Workers within the state of Assam without any hassles.

The Government of Assam passed the Family Pension-cum-Life Assurance Scheme in the year 1972 for creation of a Family Pension Fund with Contribution from the Government of India @1 1/6% of the Gross Annual Wages of a Tea Plantation Worker. The scheme aims at providing monthly family pension benefit to families in the event of death of an employee of the tea plantation worker while being a member of the Fund. The Fund thus built is utilized for settlement of Family Pension Claims in a year. A lump-sum one-time benefit of Rs 2,000/- is immediately paid on death of the tea plantation worker. At present, the minimum monthly family pension is Rs 1,000/- p.m. and the maximum family pension is Rs 1,500/- p.m. which depends on the PF balance of the member on the date of death.

C.II **Deposit Linked Insurance Scheme for Tea Plantation Workers in Assam**: The Deposit Linked Insurance Scheme was introduced in the year 1984 for providing one time monetary Assurance benefit to families in the event of death of a employee of the tea plantation worker while in service. The Act mandates that every member of the Fund is covered under the Deposit Linked Insurance Scheme while in service. It is also envisaged to create a social security delivery platform to facilitate effective delivery of social security benefits to the Tea Plantation Workers within the state of Assam without any hassles.

The Government of Assam passed the Deposit Linked Insurance Scheme in the year 1984 for creation of a Deposit Linked Insurance Fund with Contribution from the Tea Garden Management and Government of India @ 0.50% and 0.25% of the Gross Annual Wages of a Tea

Plantation Worker, respectively. The scheme aims at providing one time monetary Assurance benefit to families in the event of death of an employee of the tea plantation worker while being a member of the Fund. The Fund thus built is utilized for settlement of Insurance Claims in a year. At present, the minimum assurance benefit is Rs 1,00,000/- and the maximum assurance benefit is Rs 2,00,000/- which depends on the PF balance of the member on the date of death.

#### II. PREPARATION OF EVALUATION MATRIX FOR SCHEME ANALYSIS

- (a) This would be provided by the concerned Scheme Coordinators of MoLE at the beginning of the evaluation study.
- (b) Any other issue brought out by the Scheme Division of MoLE for the third-party evaluation would also be carried out by the Organization.

# III. FIELD STUDY (INDICATIVE): The field study would also include the following:

- (a) Designing of the discussion guides for focus group discussions, interview guides for indepth interviews and structured questionnaires / schedules for household surveys.
- (b) Preparation of the analysis plan.
- (c) Pre-testing and finalizing the required tools in partnership with MoLE.
- (d) Establishment of a managerial structure for field operations
- (e) Recruitment of investigators and training / capacity building of the field investigators.
- (f) Putting in place appropriate IT hardware and application software for data collection and management.
- (g) Collecting and compiling the quality data from selected areas.
- (h) High-quality data management and adherence to quality assurance mechanisms as per agreed protocols, plans and schedules.
- (i) Collation and data cleaning.
- (j) Running data analysis and submitting cross-tabulations / summarizations.
- (k) Preparation of draft evaluation report and conducting stakeholder consultations.
- (l) Submission of the final report and dissemination of the key finding.
- (m) Incorporating concurrent feedback into the workflow.

During meta-analysis and field study, inputs from the concerned Ministry / Department may be incorporated for fine-tuning the methodology, preparation of analysis plan, listing of secondary data sources, investigator training and tool / questionnaire design.

## IV. PRIMARY DATA COLLECTION METHODOLOGY:

- 5.1 A quantitative and qualitative study backed with extensive meta-analysis will be conducted to provide a sectoral assessment. The study will consist of following components:
- 5.1.1 Key Informant Interviews and Focus Group Discussions: Herein, it is proposed that key informant interviews be held with officials from Central Ministries / Departments, State-level implementing bodies and district and block level administration. Other stakeholders supporting implementation or indirectly involved in enabling the scheme's success, as well as opinion makers at the village level should also be interviewed. National level key informants should also include experts from recognized national level think tanks, institutions and prominent non-profit organizations. Additionally, focus group discussions will be conducted, mostly at block and village level with diverse groups involving implementing stakeholders, opinion makers as well as selected beneficiaries.

- 5.1.2 Survey of beneficiaries: A selected sample of household surveys shall be conducted to assess the beneficiary-level perspective of the programmes. Since, various CS schemes have different target groups, it is to be ensured that the sample and geography selection for Key Informant Interviews / Household Surveys factors in representation from each of the respective target groups/geographies.
- 5.2 A mixed approach of Quantitative and Qualitative Analysis may be adopted. Quantitative Analysis may include secondary data analysis. Also, the analysis and findings from secondary data should be triangulated with household-level data.
- 5.3 Additionally, the discussion guides / questionnaires for key informant interviews and household surveys should include the relevant data points pertaining to the evaluation of the schemes and the sector.
- V. LISTING OF STAKEHOLDERS TO BE CONSULTED: A detailed list of stakeholders to be interacted with during the key informant interviews, FGDs and household surveys to be formulated by the organization in consultation with MoLE.

#### VI. DELIVERABLES & TIMELINES:

- (a) The total duration of the evaluation study is 3 months wherein the inception report has to be submitted by the organization within 30 days from the signing of the contract.
- (b) In the inception report, the organization has is required to submit weekly chart of all the activities and sub-activities. The organization shall propose the time for the payment linked deliverables which are (a) Mid-Terms Report, (b) Draft Evaluation Report; and (c) Final Evaluation Report.
- (c) The payment linked deliverable shall adhere to the requirement given in table in the ToR.
- (d) The project monitoring will be done by the Competent Authority based on the timelines submitted by the organization in the inception report for the payment linked deliverables.
- (e) In case of any delay in the submission of payment linked deliverables namely, inception report, mid-term report, draft evaluation report and final evaluation report, the organization will be penalized as per the extant provision of the RFP.

# **VII. PAYMENT SCHEDULE:** The payment terms will be linked to the key deliverables as mentioned below:

Description of Deliverable	Payment
Interest free mobilization advance, as per work order	10%
On submission of Mid-Term / Draft Report	30%
On submission of Final Report (less penalties / deductions)	40%
On acceptance of Final Report by competent authority	20%
Total	100%

# **VIII. INDICATIVE REPORT STRUCTURE:** The Final Evaluation Report should be crisp and should cover the following aspects:

- (a) Preface.
- (b) Executive Summary.
- (c) Sector and Schemes Overview.
- (d) Study Objectives.
- (e) Study Approach and Methodology.
- (f) Findings from (secondary data analysis and primary data analysis).
- (g) Recommendations.

- (h) Conclusions.
- (i) Reference and Appendices.

The organization is required to elaborate on the indicative report structure given above and submit a detailed report structure in the inception report for approval of MoLE.

#### IX. REPORTING:

- (a) The organization will closely work with the MoLE. A designated officer of the MoLE will be responsible for the overall coordination and project development. S/He will play a coordinating role in dissemination of the Organization's outputs, facilitating discussion and ensuring required reactions and responses to the organization.
- (b) The organization will make a presentation on the Inception Report, Mid-term Report and Draft Evaluation Report for discussion with the MoLE at a meeting. This will be a working document. The organization is required to prepare and submit a weekly update that includes and describes, inter-alia, general progress to date, data and reports obtained and reviewed, conclusions to date, if any, concerns about availability of, or access to data, analyses, report, questions regarding the ToR or any other matters regarding work scope and related issues, and so on. The work on the ToR tasks should continue while the report is under consideration and is being discussed.
- (c) Regular communication with the designated Officer and the concerned Authority is required in addition to all key communications. This may take the form of telephone, emails and occasional physical meetings.
- (d) All the reports are required to be submitted in hard copy (5 copies) and in soft copy.
- (e) The organization shall maintain high-quality in the report content including proper referencing. The flow of findings and recommendations shall be clearly indicated in the report. In case of any compromise in the quality, the suitable penalty would be imposed on the organization as per the provisions given in the RFP.
- **X. Meetings:** The MoLE may review with the Organization, any or all the documents and advice forming part of the consultancy, in meetings and conferences which will be held at the MoLE's Office. No travel allowances shall be payable for attending such meetings.

#### XI. MISCELLANEOUS:

- (a) The authorized officials of the MoLE may visit the Organization's Project Office or field locations any time during office hours for inspection and interaction with the Organization's Personnel.
- (b) The time sheets / attendance of Professional Personnel and Support Personnel, taken with the concurrence of the Authority, shall be made available to the MoLE as and when asked for and a copy of such record shall be submitted to the MoLE at the end of each calendar month.
- (c) All the study outputs including primary data shall be compiled, classified and submitted by the Organization to the MoLE in soft form apart from the reports indicated in the deliverables. The study outputs shall remain the property of the MoLE and shall not be used for any purposes other than that intended under the ToR without the permission of the MoLE. The consultancy shall stand completed on acceptance by the MoLE of all the Deliverables of the Organization and execution of the Agreement. The MoLE shall issue a certificate to that effect. The Consultancy shall in any case be deemed to be completed by mutual consent of the MoLE and the Organization.

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